

Appendix A: Statistics and Budgetary Data

Table A-1. Department of the Interior Visitation to REA and Non-REA sites (visits in millions), 2003 – 2008¹

Agency ²	2003	2004	2005	2006	2007	2008
National Park Service						
REA sites	229.9	220.4	210.5	204.4	207.3	204.9
All other sites	35.5	56.0	90.3	67.0	68.2	69.4
Agency total	265.4	276.4	300.8	271.4	275.5	274.3
U.S. Fish and Wildlife Service						
REA sites	18.4	18.7	18.1	23.6	24.8	25.4
All other sites	21.2	21.2	19.9	14.8	15.5	15.9
Agency total	39.6	39.9	38.0	38.4	40.3	41.3
Bureau of Land Management						
REA sites	10.2	9.7	9.8	10.0	8.9	8.6
All other sites	42.7	44.3	46.3	45.4	48.8	48.2
Agency total ³	52.9	54.0	56.1	55.4	57.7	56.8
Bureau of Reclamation						
REA sites	N/A	N/A	N/A	N/A	N/A	0.7
All other sites ⁴	N/A	N/A	N/A	N/A	N/A	N/A
Agency total	N/A	N/A	N/A	N/A	N/A	0.7
DOI Totals						
REA sites	273.4	265.6	249.7	238.0	241.0	239.5
Non-REA sites	84.6	104.7	145.2	127.2	132.5	133.5
DOI total	358.0	370.3	394.9	365.2	373.5	373.0
¹ Values in this table may not compute due to rounding. ² Visitation data are collected by FY for BLM and FWS and by calendar year for NPS and Reclamation. ³ Visitation for BLM's REA and other sites for the years 2003, 2004, and 2005 has been adjusted based on revisions to visitation statistics. Total visitation for these years is unchanged. ⁴ Reclamation does not annually collect agency-wide data on visitation at recreation areas.						

Table A-2. REA/Fee Demo Revenues and Related Revenues (\$ millions), FY 2000 – FY 2008¹

	FY 2000	FY 2001	FY 2002	FY 2003	FY 2004	FY 2005	FY 2006	FY 2007	FY 2008
National Park Service									
Fee demo/REA Revenue	\$133.6	\$126.2	\$125.7	\$123.5	\$128.6	\$128.2	\$135.1	\$164.1	\$171.3
Deed restricted/REA Revenue ²	\$1.5	\$1.4	\$1.4	\$1.3	\$1.3	\$1.2	\$1.4	\$1.5	\$0.6
Non-fee demo/non-REA									
National park pass	\$10.1	\$14.2	\$15.3	\$16.8	\$20.3	\$18.6	\$22.2	\$3.2	\$0.0 ³
Yellowstone, Grand Teton ⁴	N/A	N/A	\$1.0	\$1.0	\$1.0	\$1.1	\$0.2	\$0.4	\$0.5
Transportation Revenue	\$2.0	\$4.9	\$5.0	\$5.7	\$6.6	\$11.0	\$7.0	\$11.6	\$13.9
NPS subtotal	\$147.2	\$146.7	\$148.4	\$148.3	\$157.8	\$160.1	\$165.9	\$180.8	\$186.3
U.S. Fish and Wildlife Service									
Fee demo/REA Revenue	\$3.4	\$3.7	\$3.6	\$3.8	\$3.9	\$4.3	\$4.3	\$4.4	\$4.7
Non-fee demo/non-REA	\$0.5	\$0.3	\$0.2	\$0.2	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
FWS subtotal	\$3.9	\$4.0	\$3.8	\$4.0	\$3.9	\$4.3	\$4.3	\$4.4	\$4.7
Bureau of Land Management									
Fee demo/REA revenue ⁵	\$7.0	\$7.6	\$8.7	\$10.3	\$13.3	\$13.3	\$15.4	\$14.6	\$15.0
Non-fee demo/non-REA ⁶	\$1.4	\$1.2	\$0.9	\$0.1	\$0.2	\$0.1	\$0.1	\$1.2	\$0.9
BLM subtotal	\$8.4	\$8.8	\$9.6	\$10.4	\$13.5	\$13.4	\$15.6	\$15.8	\$15.9
Bureau of Reclamation									
Fee demo/REA Revenue ⁷	Not Applicable								\$0.2
Forest Service									
Fee demo/REA Revenue	\$31.8	\$35.3	\$37.7	\$39.3	\$46.8	\$50.2	\$53.4	\$61.0	\$61.6
Non-fee demo/non-REA ⁸	\$3.9	\$4.3	\$4.5	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
Forest Service subtotal	\$35.8	\$39.6	\$42.2	\$39.3	\$46.8	\$50.2	\$53.4	\$61.0	\$61.6
Total, All Agencies									
Fee demo/REA Revenue	\$175.8	\$172.8	\$175.7	\$176.9	\$192.6	\$196.0	\$209.5	\$245.5	\$253.2
Non-fee demo/non-REA	\$19.4	\$26.3	\$28.3	\$25.1	\$29.4	\$32.0	\$29.5	\$16.4	\$15.4
Total Revenue	\$195.2	\$199.0	\$204.0	\$201.9	\$222.0	\$227.9	\$239.2	\$261.3	\$268.6
¹ Values in this table may not compute due to rounding. ² Deed-restricted revenue is included in REA Revenue beginning in FY 2006. ³ The National Park Pass was not sold in FY 2008, as it had been replaced by the REA Annual Pass. See Section 3 of this report for more information on the Interagency Pass Program under REA. ⁴ Data prior to 2002 is included with National Park Pass revenue. ⁵ The total net revenue recorded in the BLM Collections and Billings System in the recreation commodities associated specifically with recreation permits and lease fees. ⁶ Additional net revenues recorded in the BLM Collections and Billings System from miscellaneous sources, including administrative fees, trespass, late fees, publication sales, Cost Recovery, Interagency Passes, and permit sales that were not correctly categorized. ⁷ Non-REA revenue is not provided because Reclamation does not collect agency-wide data specifically on recreation fee revenues. Due to the various authorities and revenue disposition requirements associated with Reclamation projects, there is not one specific account into which all recreation revenues are placed. ⁸ Non-fee demo/Non-REA revenue includes revenue collected under the Emergency Wetland Resources Act and the LWCFR. Revenue reported here was collected under these authorities and at sites that were not included in the fee demo program.									

Table A-3. REA Revenues and Cost of Fee Collection - Fee Demo and REA (\$ millions), FY 2003 – FY 2008¹

Agency/Receipt Category	FY 2003	FY 2004	FY 2005	FY 2006	FY 2007	FY 2008
National Park Service						
Fee Demo/REA Revenue	\$123.5	\$128.6	\$128.2	\$135.1	\$164.1	\$171.3
Deed-restricted ²	\$1.3	\$1.3	\$1.2	\$1.4	\$1.5	\$0.6
National Park Pass Revenue	\$16.8	\$20.3	\$18.6	\$22.2	\$3.2	\$0.0
Yellowstone and Grand Teton	\$1.0	\$1.0	\$1.1	\$0.2	\$0.4	\$0.5
Transportation Revenue	\$5.7	\$6.6	\$11.0	\$7.0	\$11.6	\$13.9
Total Revenue	\$148.3	\$157.8	\$160.1	\$165.9	\$180.8	\$186.3
Cost of Fee Collection	\$34.6	\$33.8	\$32.9	\$33.9	\$32.8	\$32.0
As Percent of total revenue	23.3%	21.4%	20.5%	20.5%	18.1%	17.2%
U.S. Fish and Wildlife Service						
Fee Demo/REA Revenue	\$3.8	\$3.9	\$4.3	\$4.3	\$4.4	\$4.7
Cost of Fee Collection	\$0.6	\$0.6	\$0.6	\$0.6	\$0.6	\$0.7
As Percent of Fee Revenue	15.8%	15.4%	14.0%	13.0%	13.5%	15.0%
Bureau of Land Management						
Fee Demo/REA Revenue	\$10.3	\$13.3	\$13.3	\$15.4	\$14.6	\$15.0
Cost of Fee Collection	\$1.1	\$2.1	\$1.3	\$1.3	\$0.4	\$0.4
As Percent of Fee Revenue ³	10.8%	15.8%	9.8%	8.3%	3.0%	2.8%
Bureau of Reclamation						
Fee Demo/REA Revenue	N/A	N/A	N/A	N/A	N/A	\$0.2
Cost of Fee Collection	N/A	N/A	N/A	N/A	N/A	\$0.1
As Percent of Fee Revenue	N/A	N/A	N/A	N/A	N/A	45%
Forest Service						
Fee Demo/REA Revenue	\$39.3	\$46.8	\$50.2	\$53.4	\$61.0	\$61.6
Cost of Fee Collection	\$5.3	\$6.5	\$7.9	\$4.9	\$5.1	\$5.8
As Percent of Fee Revenue ⁴	13.6%	14.0%	15.6%	9.2%	8.4%	9.4%
Total, All Agencies						
Fee Demo/REA Revenue	\$176.9	\$192.6	\$196.0	\$209.5	\$245.5	\$253.2
Fee Demo/REA Revenue, plus Additional Revenue Sources for NPS ⁵	\$201.6	\$221.7	\$227.7	\$238.9	\$260.7	\$267.4
Cost of Fee Collection ⁶	\$41.6	\$43.0	\$42.6	\$40.6	\$38.9	\$38.9
Operating Cost of fee collection as a percent of Fee Demo/REA Revenue, plus Additional Revenue Sources for NPS ⁵	20.7%	19.8%	18.7%	17.0%	14.9%	14.5%
¹ Values in this table may not compute due to rounding.						
² Deed-restricted revenue is counted as REA Revenue as of FY 2006.						
³ BLM's cost of collection is substantially lower than that of other agencies because the vast majority of fees are collected using fee collection equipment that does not require personnel to be present. Installation of fee collection equipment was a large proportion of BLM's cost of collection until FY 2007, when BLM completed large-scale deployment of fee collection equipment.						
⁴ The change in costs of collection between FY 2006 and FY 2006 is due to a change how the FS categorized costs associated with the NRRS reservation service. In FY 2005, costs for the reservation service were categorized as costs of collection, but in subsequent years, costs associated with NRRS were categorized under "Fee Management Agreement."						
⁵ Includes Deed-Restricted, National Park Pass, Yellowstone NP and Grand Teton NP, and Transportation Revenue.						
⁶ Costs of fee collection do not include costs associated with fee management agreements, or administrative and overhead costs.						

Table A-4. Fee Demo/REA Revenues and Obligations (\$ millions), FY 2000 – FY 2008¹

Agency	FY 2000	FY 2001	FY 2002	FY 2003	FY 2004	FY 2005	FY 2006	FY 2007	FY 2008
National Park Service									
Fee Demo/REA Revenue ²	\$133.6	\$126.2	\$125.7	\$123.5	\$128.6	\$128.2	\$158.7	\$168.8	\$172.0
Unobligated Balance Brought Forward and Recoveries	\$187.5	\$232.0	\$243.7	\$269.7	\$251.5	\$240.7	\$284.6	\$298.1	\$274.0
Funds Obligated	\$91.5	\$116.4	\$101.9	\$142.3	\$141.1	\$125.2	\$146.6	\$194.9	\$179.3
Unobligated Balance	\$229.6	\$241.7	\$267.5	\$250.9	\$239.1	\$243.6	\$296.7	\$272.0	\$266.7
U.S. Fish and Wildlife Service									
Fee Demo/REA Revenue	\$3.4	\$3.7	\$3.6	\$3.8	\$3.9	\$4.3	\$4.3	\$4.4	\$4.7
Unobligated Balance Brought Forward and Recoveries	\$2.8	\$3.4	\$3.6	\$3.9	\$4.0	\$3.7	\$4.1	\$4.3	\$4.7
Funds Obligated	\$3.0	\$3.6	\$3.4	\$3.7	\$4.3	\$4.4	\$4.2	\$4.0	\$4.0
Unobligated Balance	\$3.3	\$3.5	\$3.8	\$4.0	\$3.5	\$3.6	\$4.2	\$4.7	\$5.3
Bureau of Land Management									
Fee Demo/REA Revenue	\$7.0	\$7.6	\$8.7	\$10.2	\$13.3	\$13.3	\$15.4	\$14.6	\$15.0
Unobligated Balance Brought Forward and Recoveries	\$3.3	\$4.7	\$5.6	\$5.3	\$0.2	\$7.6	\$8.4	\$10.7	\$10.9
Funds Obligated	\$5.8	\$6.9	\$9.0	\$8.9	\$12.6	\$12.7	\$13.3	\$14.5	\$15.8
Unobligated Balance	\$4.4	\$5.4	\$5.2	\$6.5	\$0.8	\$8.2	\$10.5	\$10.7	\$10.1
Bureau of Reclamation									
Fee Demo/REA Revenue	N/A	\$0.2							
Unobligated Balance Brought Forward and Recoveries	N/A								
Funds Obligated	N/A	\$0.1							
Unobligated Balance	N/A	\$0.1							
Forest Service									
Fee Demo/REA Revenue	\$31.8	\$35.3	\$37.7	\$39.3	\$46.8	\$50.2	\$53.4	\$61.0	\$61.6
Unobligated Balance Brought Forward and Recoveries	\$14.6	\$20.9	\$26.9	\$22.0	\$25.4	\$35.7	\$26.7	\$30.1	\$30.8
Funds Obligated	\$25.6	\$29.3	\$45.3	\$35.1	\$44.0	\$45.6	\$50.1	\$60.4	\$66.8
Unobligated Balance	\$20.8	\$26.9	\$19.3	\$26.2	\$28.2	\$40.3	\$30.1	\$30.8	\$25.6
Total, All Agencies									
Fee Demo/REA Revenue	\$175.8	\$172.8	\$175.7	\$176.9	\$192.5	\$195.9	\$231.8	\$248.8	\$253.2
Unobligated Balance Brought Forward and Recoveries	\$208.3	\$261.0	\$279.8	\$300.9	\$281.1	\$287.8	\$323.8	\$343.2	\$320.4
Total Funds Available	\$384.6	\$433.6	\$455.4	\$477.8	\$473.4	\$483.8	\$555.4	\$591.7	\$573.3
Funds Obligated	\$125.9	\$156.2	\$159.7	\$190.1	\$202.0	\$187.9	\$214.2	\$273.8	\$265.8
Funds Obligated as Percentage of Total Funds Available	33%	36%	35%	40%	43%	38%	39%	46%	46%
Unobligated Balance	\$258.1	\$277.5	\$295.8	\$287.6	\$271.6	\$295.8	\$341.4	\$318.2	\$307.7
¹ Values in this table may not compute due to rounding.									
² Unlike in Tables A-2 and A-3, for the purposes of calculating obligations, NPS Fee Demo/REA revenue for FY 2006 and FY 2007 includes revenues associated with the National Park Pass.									

Table A-5. National Park Service Obligations of REA Revenues (\$ thousands), FY 2006 – FY 2008

	FY 2006	FY 2007	FY 2008
Unobligated Balance Brought Forward and Recoveries ¹	\$284,587	\$298,072	\$273,990
Total Fees Collected	\$158,691	\$168,841	\$171,994
Total Funds Available	\$443,278	\$466,913	\$445,984
Obligations by Project Type			
Facilities Routine/Annual Maintenance	\$65	\$1,538	\$2,056
Facilities Capital Improvement ²	\$4,500	\$13,654	\$13,365
Facilities Deferred Maintenance	\$72,500	\$101,828	\$87,409
Interpretation and Visitor Services	\$17,500	\$26,069	\$21,881
Resource Protection	N/A	N/A	N/A
Habitat Restoration	\$8,912	\$12,000	\$12,100
Health and Safety Maintenance	N/A	N/A	N/A
Collection Costs	\$33,931	\$32,770	\$32,045
Law Enforcement (for public use and recreation)	\$500	\$500	\$525
Fee Management Agreement and Reservation Services ²	\$1,639	\$1,645	\$3,200
Administrative, Overhead, and Indirect Costs ²	\$2,387	\$2,900	\$4,565
Pass Administration and Overhead	\$4,683	\$2,030	\$2,138
Other	N/A	N/A	N/A
Total Obligations	\$146,617	\$194,934	\$179,284
End of Year Unobligated Balance	\$296,661	\$271,979	\$266,700
Total Expenditures (Outlays)	\$148,511	\$150,030	\$183,656
¹ This information represents accounting changes in accordance with REA that combined Recreation Fee, National Park Pass, Interagency Pass, and Deed Restricted revenues when reporting obligations and unobligated balances for the Recreation Fee Program. Although these changes did not become effective until the end of calendar year 2006, or the second quarter of FY 2007, this table includes National Park Pass information in 2006. This table does not include other programs administered under the Recreation Fee Permanent account such as the Transportation Systems Fund, Education Expenses for the Children of Yellowstone NP Employees, and the Payment of Tax Losses on Land Acquired at Grand Teton NP.			
² Includes obligations associated with the National Recreation Reservation Service.			

Table A-6. Bureau of Land Management Obligations of REA Revenues (\$ thousands), FY 2006 – FY 2008¹

	FY 2006	FY 2007	FY 2008
Total Fee Revenue Collected	\$15,404	\$14,550	\$14,954
Unobligated Balance Brought Forward	\$8,443	\$10,652	\$10,939
Total Funds Available	\$23,847	\$25,202	\$25,893
Projects Accomplished			
Visitor Services	\$4,126	\$4,939	\$6,445
Habitat Restoration	\$464	\$57	\$979
Law Enforcement	\$2,660	\$3,171	\$2,712
Fee Management Agreement and Reservation Services	\$1,547	\$991	\$17
Facilities Deferred Maintenance	\$561	\$135	\$186
Facilities Capital Improvements	\$423	\$3,249	\$603
Facilities Routine/Annual Maintenance	\$2,280	\$1,750	\$4,159
Subtotal Facilities Maintenance	\$3,264	\$5,134	\$4,948
Collection Costs (Annual Operating)	\$1,278	\$439	\$415
Other	NA	NA	\$283
Total Obligations ²	\$13,339	\$14,520	\$15,799
End of Year Cumulative Unobligated Balance	\$10,508	\$10,682	\$10,094
Total Expenditures/Outlays ³	\$12,933	\$14,030	\$15,478
¹ Year-to-year variation in obligation totals reflects initiation and completion of large-scale projects at some of BLM's largest collection sites. ² Reflects obligations of fee revenue as reported by BLM field offices for each year, regardless of the year the revenues were collected. These numbers may vary from those reported by the U.S. Department of the Treasury because of incomplete estimates by field staff, or because some sites reported deposits that were not credited in time for U.S. Treasury budget reports. ³ Expenditures may differ from obligations due to timing issues with reporting.			

Table A-7. U.S. Fish and Wildlife Service Obligations of REA Revenues (\$ thousands), FY 2006 – FY 2008

	FY 2006	FY 2007	FY 2008
Total Fee Revenue Collected	\$4,279	\$4,410	\$4,660
Unobligated Balance Brought Forward	\$4,093	\$4,318	\$4,655
Total Funds Available	\$8,372	\$8,728	\$9,315
Projects Accomplished			
Visitor Services	\$1,553	\$1,632	\$1,427
Habitat Restoration	\$140	\$91	\$83
Law Enforcement	\$417	\$260	\$300
Fee Management Agreement and Reservation Services ¹	\$8	\$8	\$7
Facilities Deferred Maintenance	\$440	\$520	\$252
Facilities Capital Improvements	\$376	\$156	\$333
Facilities Routine/Annual Maintenance	\$281	\$387	\$626
Subtotal Facilities Maintenance	\$1,097	\$1,063	\$1,211
Collection Costs (Annual Operating)	\$558	\$595	\$700
Other ²	\$397	\$389	\$325
Total Obligations	\$4,171	\$4,038	\$4,053
End of Year Cumulative Unobligated Balance	\$4,202	\$4,690	\$5,262
Total Expenditures/Outlays ³	\$3,711	\$3,715	\$4,070
¹ FWS currently has few FMA sites, though this number may increase in the future. One FWS site has expressed a desire to join NRRS. ² As of 2008, the "Other" category is Administrative, Overhead, and Indirect expenses. ³ Expenditures may differ from obligations due to timing issues with reporting.			

Table A-8. Forest Service Obligations of REA Revenues (\$ thousands), FY 2006 – FY 2008

	FY 2006	FY 2007	FY 2008
Total Fee Revenue Collected	\$53,444	\$61,042	\$61,619
Unobligated Balance Brought Forward ¹	\$26,680	\$30,118	\$30,808
Total Funds Available	\$80,124	\$91,160	\$92,427
Projects Accomplished			
Visitor Services	\$12,513	\$14,264	\$13,817
Habitat Restoration	\$528	\$479	\$399
Law Enforcement	\$2,460	\$2,392	\$2,453
Fee Management Agreement and Reservation Services	\$7,790	\$8,914	\$11,208
Facilities Maintenance	\$22,088	\$23,945	\$23,350
Collection Costs (Annual Operating)	\$4,922	\$5,077	\$5,795
Administrative, Overhead, and Indirect Costs ²	\$756	\$2,537	\$3,123
Total Obligations ³	\$50,054	\$60,392	\$66,803
End of Year Cumulative Unobligated Balance	\$30,070	\$30,768	\$25,624
Total Expenditures/Outlays ⁴	\$50,430	\$57,644	\$63,849
¹ Unobligated balances brought forward do not include \$94 million non-REA revenue which is reflected in the SF-133 Report to Treasury. This non-REA revenue is slated specifically for deferred maintenance. ² FY 2007 and 2008 totals for this category include cost pools, in addition to RRAC expenses and other administrative expenses. ³ Total obligations as reported on the SF-133 Report to the U.S. Department of the Treasury differ from the sum of Projects Accomplished (the sum of the REA expenditure categories) due to rounding and differences in report timing. There is a time delay between obligation of funds and actual outlays because of the complexities of large projects. In addition, in FY 2008, pre-REA funds under the recreation fee Treasury symbol were also obligated for large deferred maintenance projects. ⁴ Total Expenditures/Outlays on the SF-133 Report to the U.S. Department of the Treasury include non-REA deferred maintenance expenditures, in addition to rounding, and reflect differences in report timing which do not reflect in Projects Accomplished figures above.			

Table A-9. Bureau of Reclamation Actual and Anticipated Costs and Revenues, FY 2008 – FY 2012

	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012
Implementation One-Time Costs	\$49,568 ¹	\$0	\$0	\$0	\$0
Recurring Cost of Collections	\$34,978	\$224,100	\$199,769	\$240,062	\$248,464
Administrative Costs	\$10,360	\$10,670	\$11,044	\$11,430	\$11,830
Total Costs	\$94,906	\$234,770	\$210,812	\$251,492	\$260,294
Anticipated REA Revenue (Actual for 2008)	\$209,611	\$576,000	\$630,000	\$901,000	\$901,000
Net Revenue	\$114,705	\$341,230	\$419,188	\$649,508	\$640,706
Percent of Revenues Spent on Collection (plus Implementation One-Time Costs for 2008)	45%	41 %	33 %	28%	29%
¹ One-time costs do not include the expenditure of non-recreation fee revenues in the amount of \$46,959 that was made available by Reclamation to assist New Melones Lake in its REA implementation program.					

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